

# Osher Lifelong Learning Institute, Summer 2022 Contemporary Economic Policy

University of Kentucky June-July, 2022

Host: Jon Haveman, Ph.D. National Economic Education Delegation



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### Available NEED Topics Include:

- Healthcare Economics
- US Economy
- Climate Change
- Economic Inequality
- Economic Mobility
- Trade and Globalization
- Minimum Wages

- Immigration Economics
- Housing Policy
- Federal Budgets
- Federal Debt
- Black-White Wealth Gap
- Autonomous Vehicles
- US Social Policy



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# **Course Outline**



#### Contemporary Economic Policy

- Week 1 (6/15): Trade and Globalization (Alan Deardorff, University of Michigan)
- Week 2 (6/22): Climate Change (Sarah Jacobson, Williams College)
- Week 3 (6/29): The Federal Debt (Goeffrey Woglom, Amherst College)
- Week 4 (7/6): Economic Inequality (Jon Haveman, NEED)
- Week 5 (7/13): The Black-White Wealth Gap (Jon Haveman, NEED)
- Week 6 (7/20): Trade Deficits and Exchange Rates (Alan Deardorff, University of Michigan)



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### The Black-White Wealth Gap

Jon Haveman, Ph.D.

**National Economic Education Delegation** 

OLLI – University of Kentucky July 13, 2022





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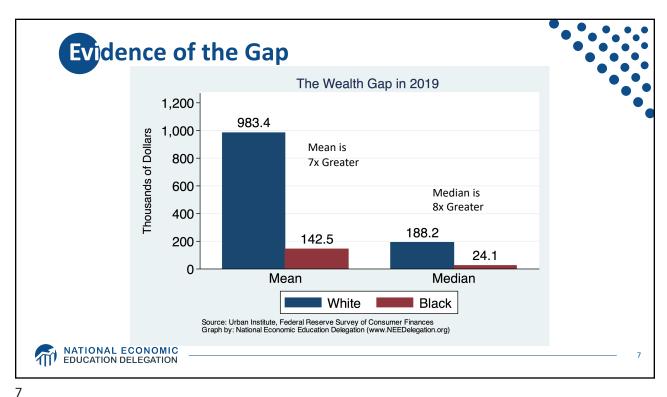
- Evidence of disparities
- Why wealth is important
- Sources of disparities
- Implications of disparities
- Policy solutions

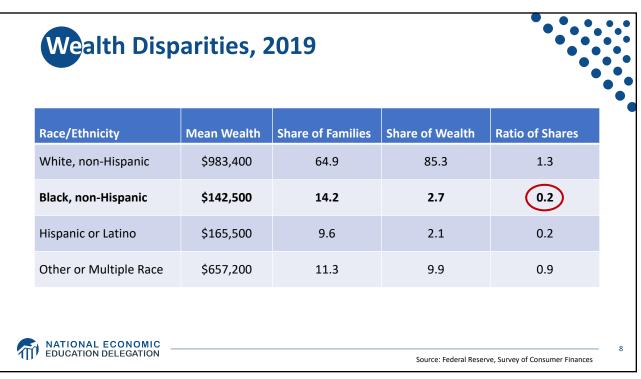


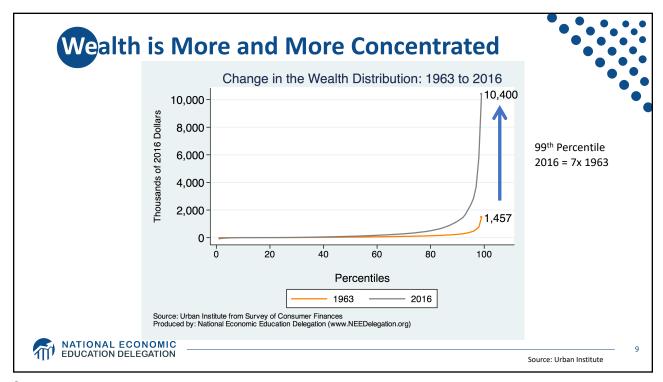
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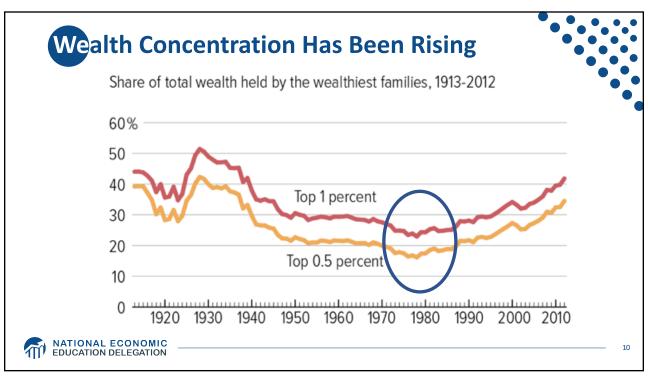
# **Evidence**

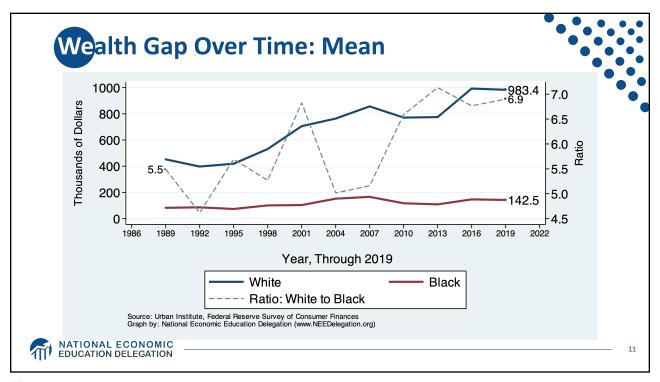


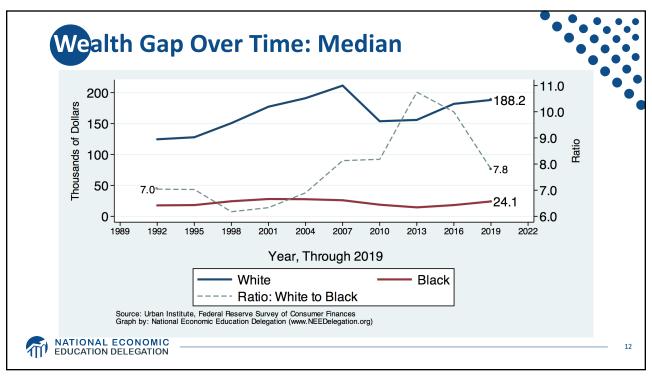


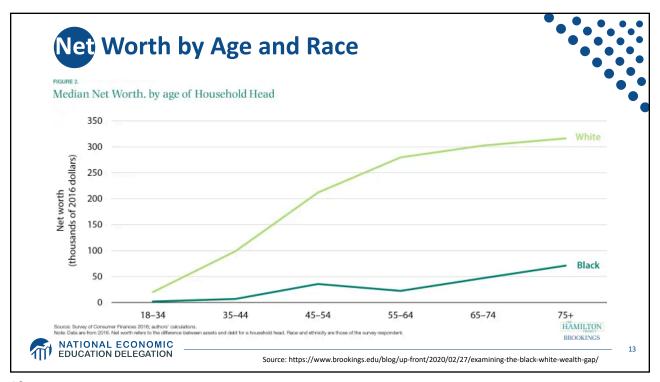


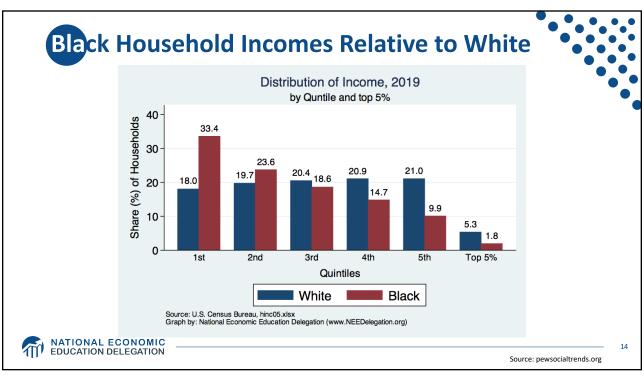


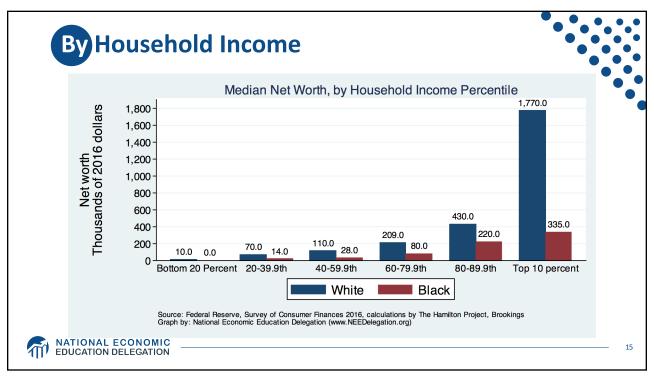


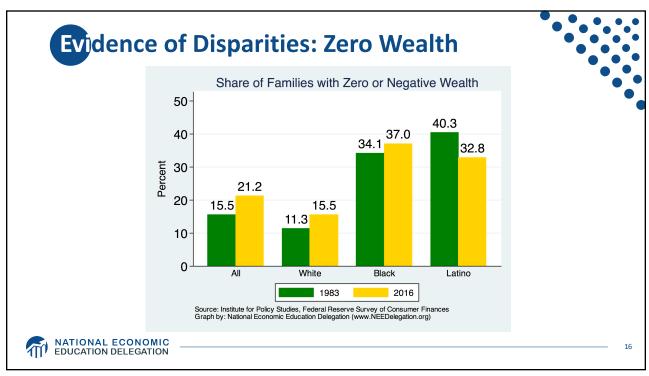














# Why Wealth is Important



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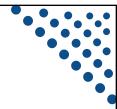
- To individuals in the household
  - Choices/Agency
  - Wealth is iterative

- And to broader society
  - Human capital development
  - Entrepreneurship and innovation



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# **Household Level Benefits**



#### Choices/Life Agency

- Finance higher education
- Living in good neighborhoods
- Saving for retirement
- Capital to start a business
- Withstand financial hardship
- Better legal counsel
- Exert political influence
- Finance costly medical procedure
- Bequests

#### Wealth is iterative

- Wealth begets more wealth.
  - Access to higher return investments.
- Wealth transfers across generations.
  - Wealth is sticky.



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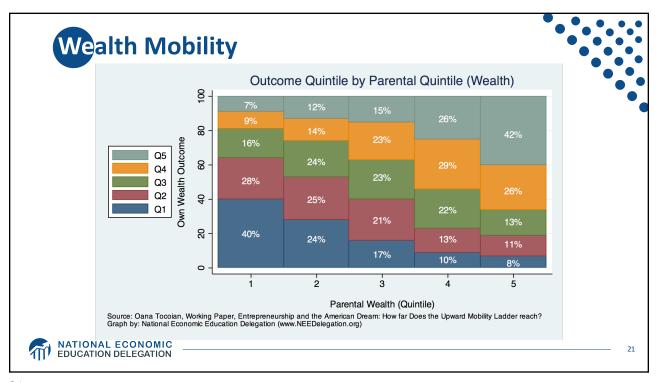
### Parental Wealth is Important

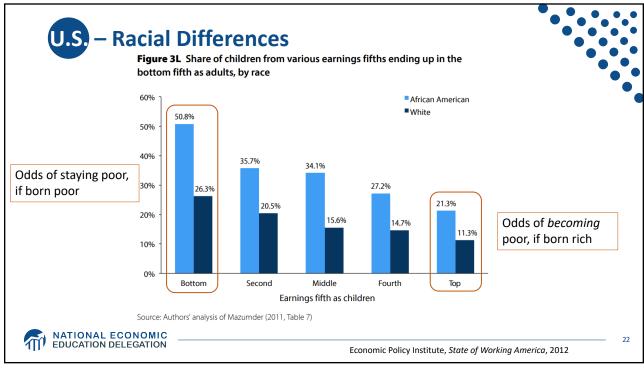


- Important pre-estate transfer effects on kids:
  - Influences human capital accumulation.
  - Influences the returns to education.
  - Adult incomes of offspring.
- There are clearly enormous differences in wealth held by parents of Black and White children.
- And it's clear that nurture plays a big role.



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- More human capital development
- Increased entrepreneurship
- Healthier labor force
- Less social unrest
- Less reliance on social programs
- Smaller stock of student loans



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# **Sources of Disparities**



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### **Events/Policies with Direct Wealth Implications**

- Slave trade
  - The first deprivation.
- Slavery
- 40 acres (and a mule)
  - The second deprivation.
  - Discriminatory distribution of land.
- Freedmen's Bank
  - Lax oversite and dissolution.
- Jim Crow Laws & Economic Policy
  - Convict leasing, debt peonage, chaingang, sharecropping, and lynching.

- Homestead Act
  - Discriminatory distribution of land.
- Land theft and destruction
  - E.g., Black Wall Street Tulsa, 1921.
- GI Bill
  - Discriminatory access Levittown
- Federal Housing Authority
  - Redlining
- And many more.



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### **Government Policy and Racial Inequality**

- Product of a long historical process of discrimination with at least two reinforcing sets of policies.
  - Policies that govern the *spatial distribution of the black population*.
    - Restrictive covenants, redlining, and general housing and lending discrimination
  - Policies that have a *disparate impact on black individuals because of their locations*.
    - The original version of Michigan Senate Bill 897 exempted individuals from a Medicaid work requirement conditional on residing in a county with an unemployment rate above 8.5 percent.
      - The higher unemployment rates in rural counties would disproportionately exempt white recipients from the work requirement within the bill.



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### **Results for Black Families**



- Much lower accumulation of wealth than among White families.
- Implications:
  - Less financial contribution from parents to children.
    - o More difficult access to higher education.
    - o Less access to capital for business formation.
  - More likely to live in disadvantaged neighborhoods.
    - o Fewer role models.
    - Less access to quality education.
  - Disparities in the capacity availability of resources to build wealth.



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### Potential Explanations: Differences in...

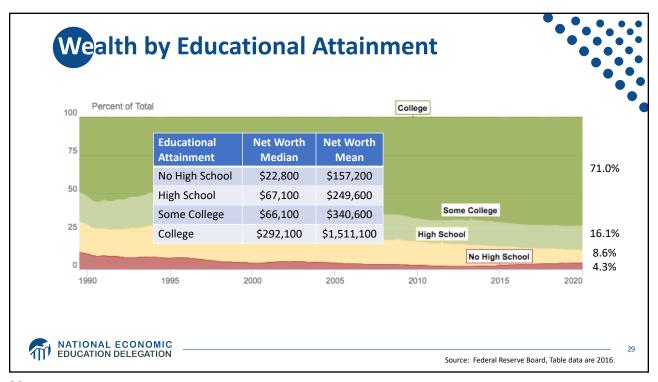


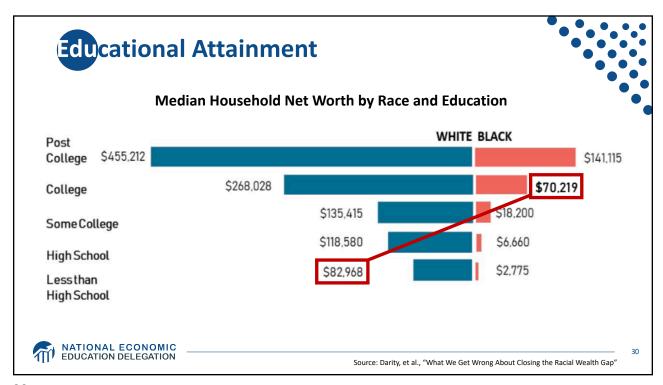
- Educational attainment
- Home ownership
- Savings rates
- Financial literacy
- Entrepreneurship

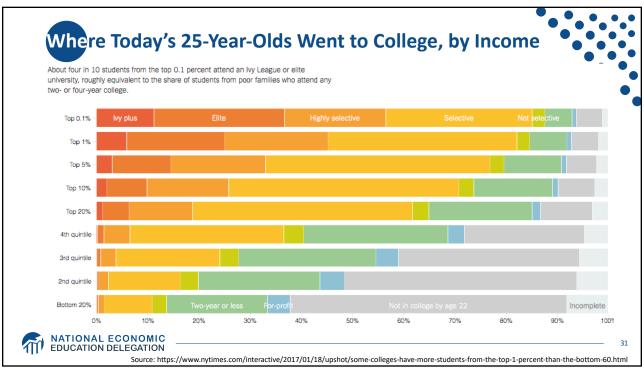
- Soft skills and personal responsibility
- Wages
- Incarceration
- Family structure
- Initial endowment



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# **Educational Attainment: Policy**

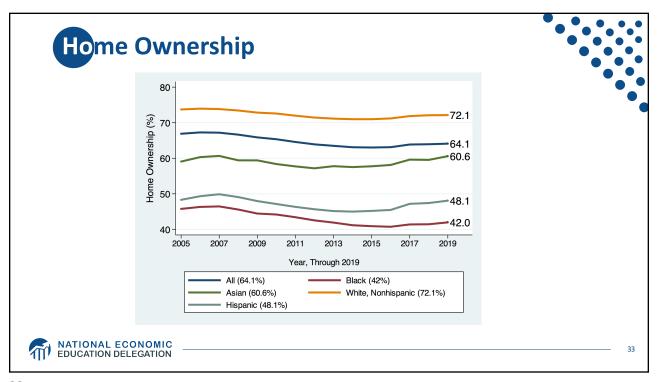


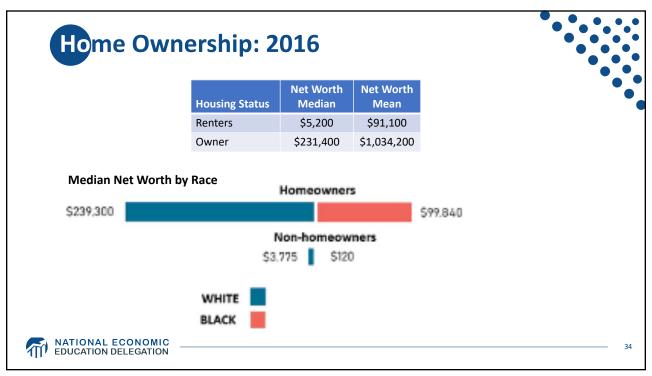
#### How do we increase educational attainment?

- Increase universal quality of public schools.
- Increased/improved counseling in high schools.
- Reduce costs (including living) of attending college.
- Increased access to funds for education.
- Make publicly available pre-k education.
- Mandate kindergarten by age 5.
- No one able to drop out before age 18 or at least 11 completed years of education.



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- Well-documented evidence of historical and ongoing housing and lending discrimination.
  - Appraisals, buyers, lenders, local laws, covenants...
- What about home prices in minority neighborhoods? Even if they buy, they won't get the appreciation of White neighborhoods.
  - Home values are 50% lower in majority Black neighborhoods.
    - o 23% after adjusting for quality and amenities.



Source: Brookings, Home ownership while black

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### What Determines Differences in Home Ownership?

- Wealth of parents.
- Ability to borrow lending discrimination.
  - At all.
  - On equivalent terms to white borrowers.
- Local ordinances housing discrimination.
- Lower appreciation rates of homes in majority Black communities.
  - This makes it a less attractive investment.



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# **Increased Savings**



- Historical evidence generated by economists ranging from Milton Friedman (1957) to Marjorie Galenson (1972) to Marcus Alexis (1971) to Gittelman and Wolff (2004).....
  - All find that after accounting for household income, *Blacks have a slightly higher savings rate than Whites*.
- Assertion: risk and reward are higher for White investors.
  - Controlling for income, this is not clear.
  - Access to and tolerance for higher risk investments is clearly correlated with income.



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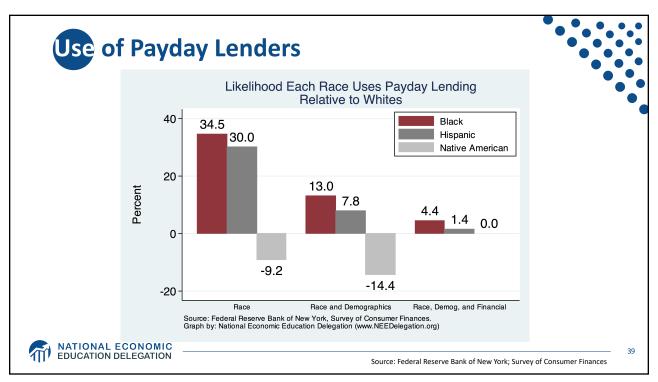
## Financial Literacy

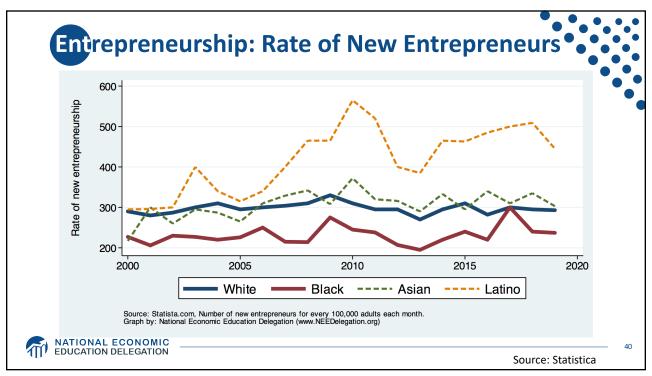


- Financial literacy doesn't matter that much when you don't have any finances to manage.
  - The insufficient financial literacy argument is often leveled specifically at Black households.
    - The argument holds equally with regard to all households of comparable incomes.
- Controlling for household income, there is no difference in rates of asset appreciation between Black and White households.



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### **Explaining Differences in Entrepreneurship**



#### Disparities in access to capital:

- Wealth disparities
  - o Specifically differences in home equity.
  - o Differences in wealth levels of friends and family.
- Less likely to rely on banks and more likely to rely on credit cards.
- Loans have higher interest rates if they can get them.
- Less access to venture funds.
- Generally lower levels of education.
- Previous business ownership by family members.
- Different stocks of relevant social capital.



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# Soft Skills and Personal Responsibility



#### Employability

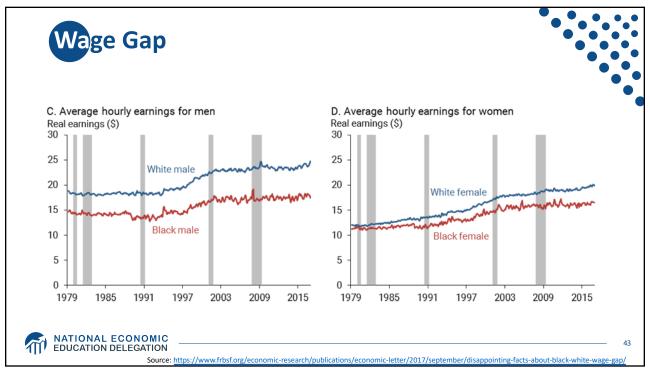
- Show up on time.
- Eye contact with customers.
- Dress well.
- Collaborative skills.

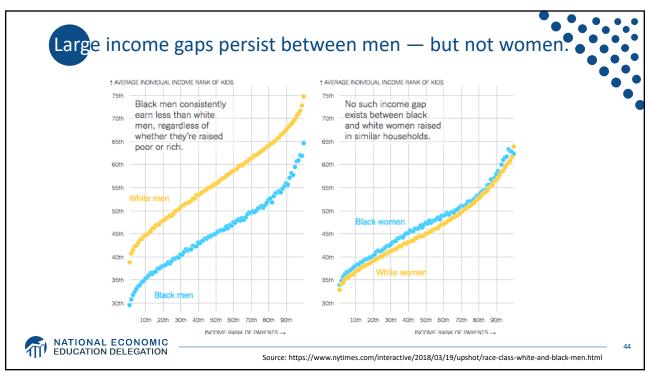
#### Reality

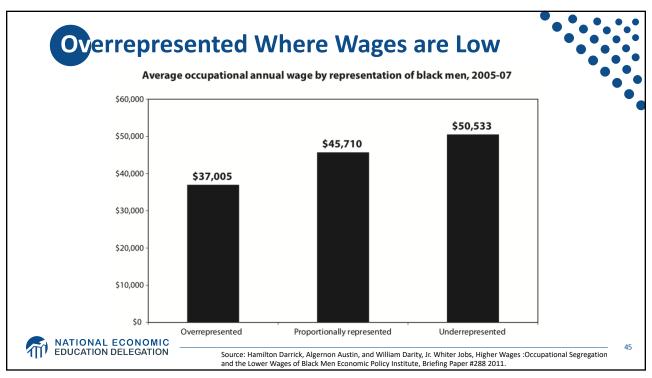
- Black workers are crowded into service sector jobs.
- Well represented in service, sales and office, and production, transportation, and material moving.
- Relatively less well represented in construction, extraction, and maintenance.

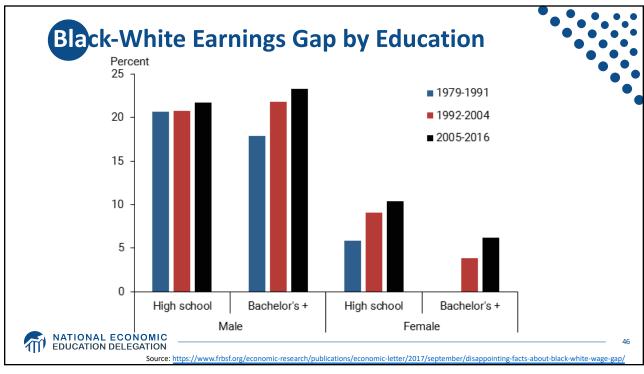


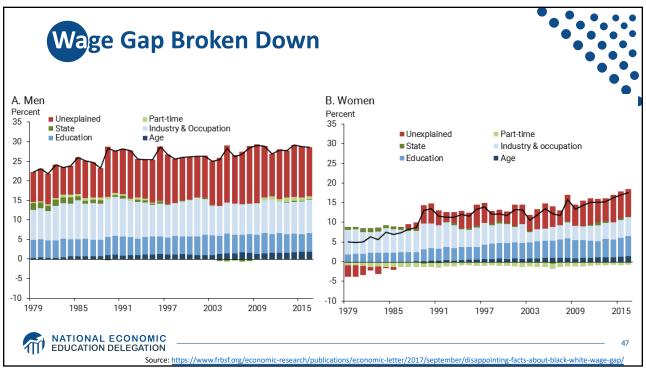
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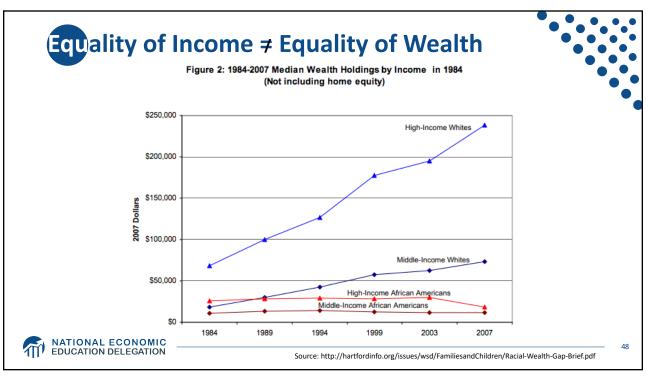


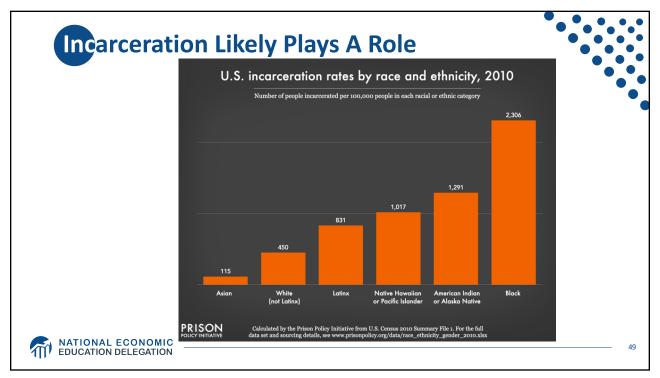


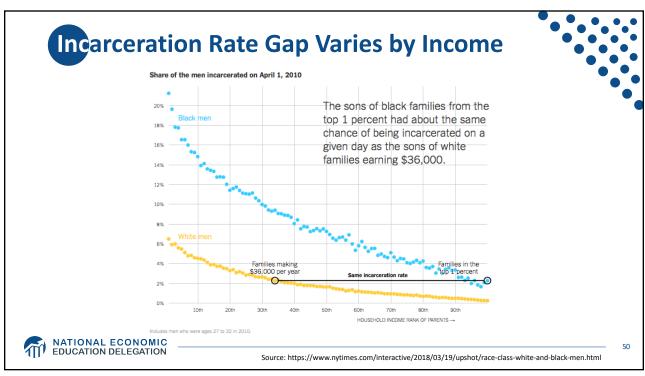


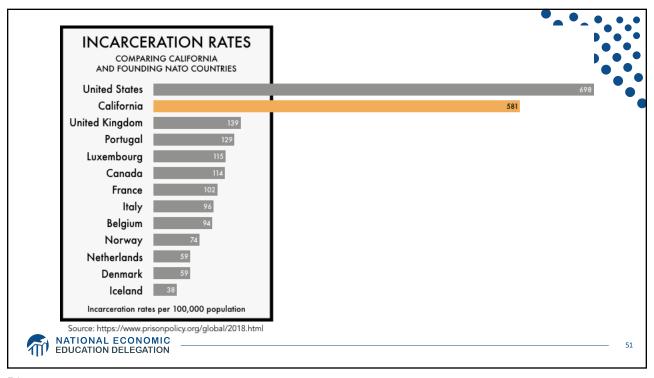


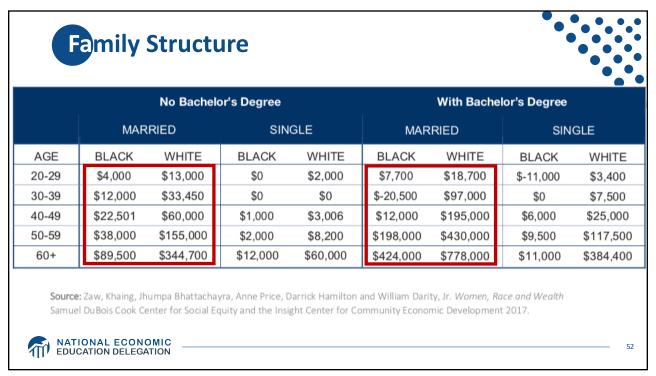


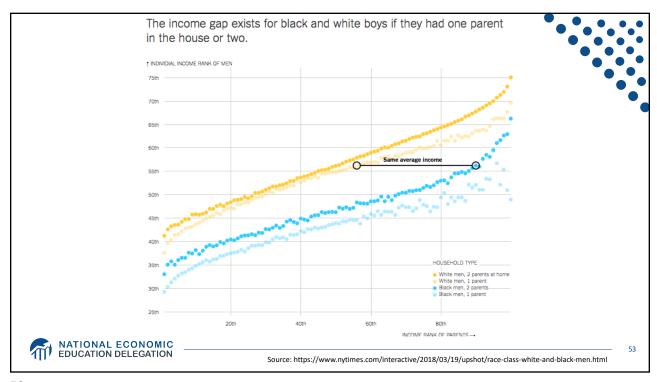


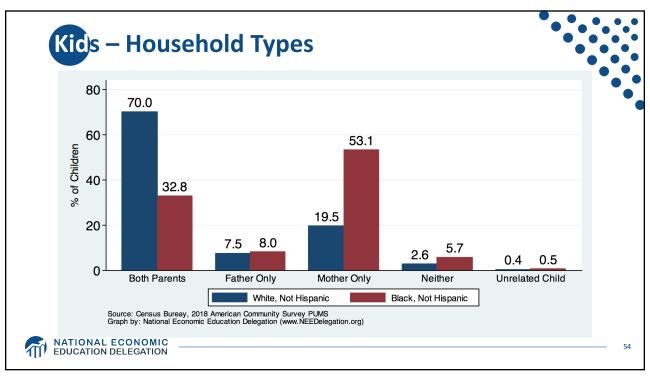


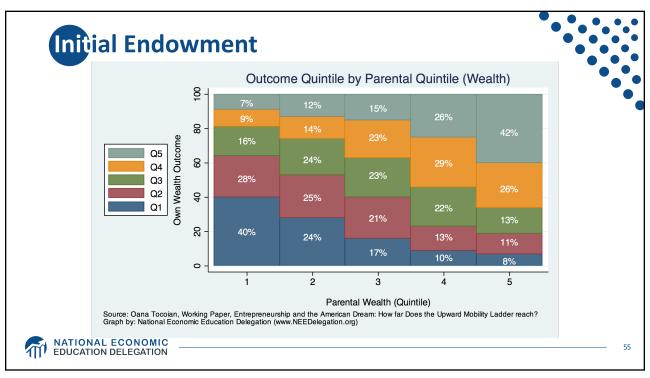




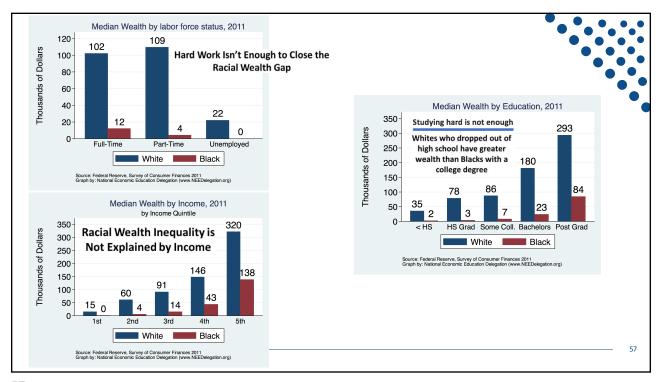


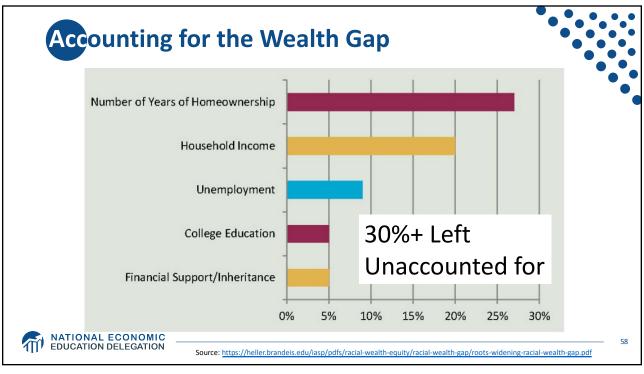


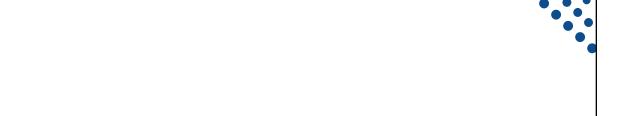












## **Policy Options**



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- Housing
  - FHA and redlining
- Health Care
- Incarceration
  - Black incarceration rates are very high.
- Transportation
  - Interstate system

- Broadband
  - Access is inversely related to regional income.
- Education
- Workforce
- Income support and stability
- Asset accumulation



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# **Specific Policy Options**

#### Global solutions that affect all source areas

- Child Trust Accounts "Baby Bonds"
- Guaranteed minimum income

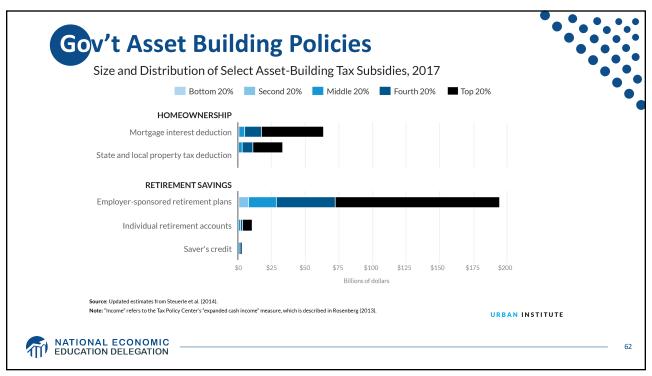
#### Addressing racial disparities directly

- Reparations:
  - o Aggressive affirmative action.
  - o A new Homestead Act.
  - o Heavily investing in Black communities.
  - o Differential tax treatment.
- Labor and other laws that address discrimination.
  - $\circ\,$  Enforce more aggressively and make adjustments where necessary to increase efficacy.
- Fundamental reorientation of asset building agenda.



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# Other Concrete Policy Options

- venues to
- Limit the mortgage interest tax deduction and use the revenues to provide a credit for first-time homebuyers.
- Establish automatic savings and retirement plans.
- Reduce reliance on student loans while supporting success in postsecondary education.
- Offer universal children's savings accounts.
- Reform safety net program asset tests, which can act as barriers to saving among low-income families.
- Provide subsidies to promote emergency savings, such as those linked to tax time.



Source: Urban Institute

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# **Buy**ing and Banking Black – Less Concrete



- Common Assertion: Marshalling the enormous purchasing power of the Black community will drive progress.
  - More than \$1.3 trillion in buying power.\*
- Common Assertion: Banking is a source of wealth creation.
  - Combining the wealth of Black Americans in Black banks could be a source of wealth creation.



 $\hbox{* Source: https://www.newswise.com/articles/minority-markets-have-3-9-trillion-buying-power}$ 

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### **Intro to Fractional Reserve Banking**

- Money is deposited in an account in a bank.
- Most of that money is lent out.
  - The rest is the "reserve".
- Suppose lent to purchase a house.
  - That money is then deposited in a bank.
    - Most of that money is lent out.
      - The rest is the "reserve".
    - o Suppose lent to purchase a house.
      - That money is then deposited.....
- This is how wealth is created in the banking system.
  - Many banks are charging interest on essentially the same deposit.



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# Why This Doesn't Work for Black Banks



- Money is deposited in an account in a Black bank.
- Most is lent for the purchase of a house by a Black buyer.
- If the seller is White, those funds then get deposited in a White bank.
  - All of the remaining fractional reserve benefits now go to White banks.
- Because the money is not allowed to circulate ONLY within the Black community, Black banking will likely have limited capacity to generate wealth.
  - Capacity of banks. Capacity of depositors (3% of all U.S. wealth).



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### Why the Short Circuiting of Black Banking?

Category	White	Black
Home Ownership (%)	73.7	45.0
Other Residential Property Ownership (%)	15.1	8.2
Residential Ownership (%)	75.8	12.5
Mean Asset Value (Thousands \$)		
- Own Home	354.8	199.3
- Other Residential	430.6	173.6
Share of Res. Value (%)	80.0	5.7

#### Numbers of banks & credit unions

- Total: 10,655 - Black owned: 43 (0.4%)

#### They are very small

- All Black owned: \$5.8 Billion - JP Morgan Chase: \$2.8 TRILLION



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### The Multiplier Economy – Spanner in the Works



- Banking money goes where money is.
- Buying money goes to buy intermediate inputs, into the White community.
  - There is a similar multiplier for consumer spending.
  - Money is spent goes to a Black business
    - o That Black business then keeps some of the money, but some leaves the Black community through the purchases of intermediate inputs.
      - The Black economy may simply not be big enough to prevent this leakage.





### Can It Be Made To Work?



- Both approaches to closing the wealth gap are severely limited unless the Black banking sector and economies are walled off from the rest of the country.
- Walling off isn't enough. Also need to:
  - Capitalize the Black banking sector and economy.
  - Offer fair protections from predatory market forces.
    - o Larger White banks start off with more economic power.



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# Summary





- Median: White wealth is 7.8x Black wealth
- There are many explanations in the common narrative.
  - Many do not stand up to scrutiny.
- Government policies have contributed enormously this gap.
  - Racial dehumanizing permitted these policies.
- Wealth endowments (parental wealth) are enormously important for determining own wealth in adulthood.
  - Policies that address this relationship are most likely to be effective.
- Some form of policy intervention is likely necessary if the gap is to be closed.



