

### **Minimum Wage**

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## National Economic Education Delegation

#### Vision

- One day, the public discussion of policy issues will be grounded in an accurate perception of the underlying economic principles and data.

#### Mission

 NEED unites the skills and knowledge of a vast network of professional economists to promote understanding of the economics of policy issues in the United States.

#### NEED Presentations

- Are **nonpartisan** and intended to reflect the consensus of the economics profession.



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### Honorary Board: 54 members

- 2 Fed Chairs: Janet Yellen, Ben Bernanke
- 6 Chairs Council of Economic Advisers
  - o Furman (D), Rosen (R), Bernanke (R), Yellen (D), Tyson (D), Goolsbee (D)
- 3 Nobel Prize Winners
  - o Akerlof, Smith, Maskin

### • Delegates: 595+ members

- At all levels of academia and some in government service
- All have a Ph.D. in economics
- Crowdsource slide decks
- Give presentations

#### Global Partners: 44 Ph.D. Economists

- Aid in slide deck development



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## **Credits and Disclaimer**



### • This slide deck was authored by:

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#### Disclaimer

- NEED presentations are designed to be nonpartisan.
- It is, however, inevitable that the presenter will be asked for and will provide their own views.
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- What is the minimum wage?
- Origin story
- Effects of increasing
- Economist's perspective
- Big (Unanswered) Questions



# What Is The Minimum Wage?



- The minimum wage sets a wage floor.
  - It is unlawful for businesses in covered industries to pay a wage below the minimum.
- The Federal minimum wage is currently \$7.25.
  - This is the highest that it has ever been.
  - Adjusting for inflation:
    - o It is no higher than it was in the late 1950s.
    - o It is nearly \$5.00 lower than it was in the late 1960s.



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- What is the purpose of a minimum wage?
- Why do we have one?
- What are the implications of having one?
- Should we have one?
- How high should it be?



### Mirimum Wage: Purpose

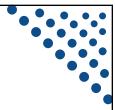


- International Labor Organization:
  - The purpose of minimum wages is to protect workers against unduly low pay. They help ensure a just and equitable share of the fruits of progress to all, and a minimum living wage to all who are employed and in need of such protection.
  - Minimum wages can also be one element of a policy to overcome poverty and reduce inequality, including those between men and women, by promoting the right to equal remuneration for work of equal value.





### **Fair Labor Standards Act of 1938**

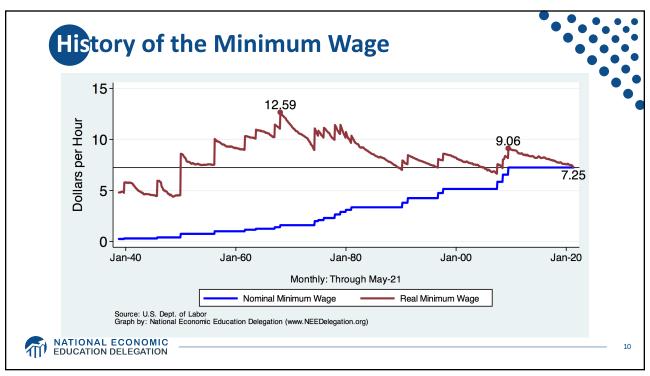


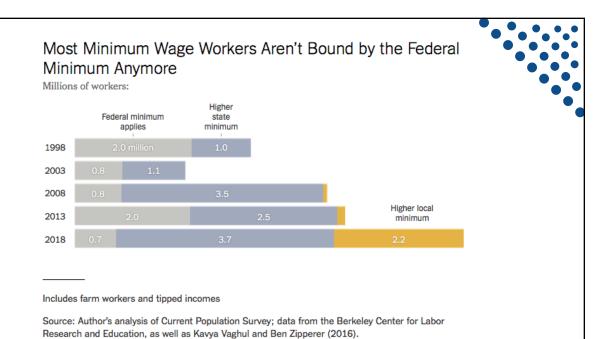
- Minimum wage: \$0.25 raised 22 times
- "Covered" only about 23% of workers at the time.
  - The law did not apply universally.
  - 11 million out of 48 million gainful workers were covered.
  - The provisions of the Act affect employees who are engaged in (interstate) commerce or the production of goods for (interstate) commerce.
  - Not covered were:
    - o Farm labor, retail trade, domestic and personal service, governmental service, or the self-employed.



Source: Daugherty. The Economic Coverage of the Fair Labor Standards Act

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### Common View of Minimum Wage



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· Wages go up.

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- Labor costs go up.
- Employment falls.
- Bottom line: are the increased wages worth the drop in employment?
- This is a very SIMPLE view of the minimum wage.
  - Economics is complicated.



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## Simple Views are Incomplete



- A minimum wage need not reduce employment.
- An increase in the minimum wage can hurt its intended beneficiaries even with no employment effect.
- This incompleteness comes from potential firm responses:
  - Output prices
  - Nonwage compensation
  - Other job attributes:
    - o Effort requirements, safety measures, quality of working environment.
- Because business settings vary, the responses across these areas will differ across industries and between firms within an industry.
  - No single answer is possible.



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## **Arguments FOR a Minimum Wage**



- Basic:
  - It raises the standard of living for minimum wage workers.
    - In 2019, CBO projected increases for 17 million people with an increase to \$15/hour by 2025.
- Secondary Less consensus:
  - Improved employee morale.
    - o Less turnover, greater productivity.
  - Economic growth potential.
    - Increased purchasing power among low wage workers may increase aggregate demand.
  - Reduce gender disparities in wages.
    - o A greater proportion of female workers are paid the minimum wage.
    - o Proportions across race and ethnicity do not differ significantly.



Source: https://www.investopedia.com/articles/markets-economy/090516/what-are-pros-and-cons-raising-minimum-wage. asparent of the property o

### **Arguments AGAINST a Minimum Wage Hike**



#### • Basic:

- Increased labor costs **lowers employment** among low wage workers.
  - Particular effect on:
    - Small businesses.
    - · Labor intensive industries.

#### Secondary:

- Increases the cost of living inflation.
  - o Producers may raise prices to offset the increase in labor costs.
- May change the nature of the workplace environment.



Source: https://www.investopedia.com/articles/markets-economy/090516/what-are-pros-and-cons-raising-minimum-wage.asp

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## Who Wins? No Clear Answer

- ges and
- Minimum wage is more likely to be beneficial at lower wages and with small changes.
- The spillover effects of an increase in the minimum wage are not well understood:
  - Increased effort and employee retention.
  - Increase in prices/inflation.
  - Reduction of nonmonetary compensation.

#### "Conservative/Liberal" divide in the profession

- Conservatives emphasize job losses
- Liberals minimize job losses
- Both are incomplete.....



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## Raise the Wage Act 2021 (RWA)

- Raise the federal minimum wage from \$7.25 to \$15 by 2025;
- Index the federal minimum wage to median wage growth;
- End:
  - tipped worker lower minimum wage;
  - End teen worker lower minimum wage;
  - End subminimum wage certificates for workers with disabilities.



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## **Economic Consensus on \$15/hour?** NO



- Ambiguous impact on affected worker's living standards:
  - **Negative**: unemployment, lower on the job amenities, inflation
  - Positive: higher wages
    - o The positive likely outweighs the negative for those employed.
    - But how should the benefits to those employed be weighed against the job losses?
- Likely NOT an improvement for business owners.
  - Unless it induces implausibly high levels of increased worker effort.
- Implications for broader society are unclear.
  - But the minimum wage is implemented as an efficiency tradeoff for equity.
  - It is a policy that reflects society's values regarding the welfare of workers.



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- Effects of increase to \$15 summary:
  - Increased wages for 27 million people in 2025.
    - o 17 million who would be below \$15/hour.
    - o 10 million who would have earned just above \$15/hour.
    - Increased labor compensation of \$333 billion between 2021 and 2031.
      - \$509B in increased pay.
      - \$175B less because of job losses.
  - Put 1.4 million out of work (0.9% of workers).
    - o Primarily young, less educated workers.
  - Lift 900,000 out of **poverty**.
    - o 2019: 34 million people lived in poverty.



https://www.cbo.gov/system/files/2021-02/56975-Minimum-Wage.pdf

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## Big (Unanswered) Questions



- How much unemployment?
- Wages up, but prices rise as well.
- Impacts on work environment.
- Should employers be burdened with social policy?
- Are there better ways of achieving the same outcome?
  - Earned Income Tax Credit (EITC)
  - Guaranteed minimum income



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- Trade and Globalization
- Minimum Wage

- .....g. across zection
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- Federal Budgets
- Federal Debt
- Black-White Wealth Gap
- Autonomous Vehicles
- US Social Policy



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## Minimum Wages



- 1960s great equalizer MW increased in real terms 37% (9.05 to 12.59)
  - The 1966 Fair Labor Standards Act extended federal minimum wage coverage to agriculture, restaurants, nursing homes, and other services which were previously uncovered and where nearly a third of black workers were employed.
- Since 1968 has fallen 42% (12.59 to 7.25)
  - Or, in 1968, was 74% higher than it is today.
  - Exacerbating the Black-White wage gap.



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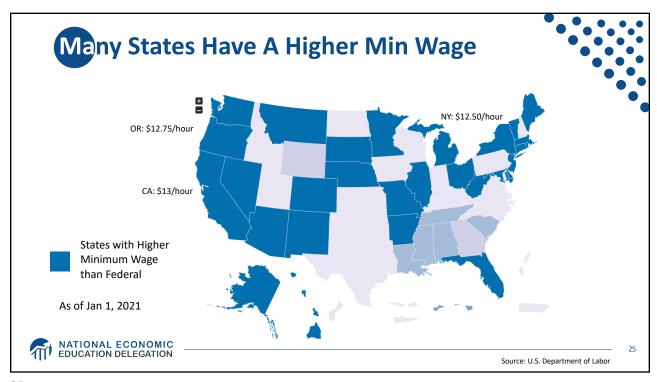
## **Should There be A Federal Minimum Wage?**

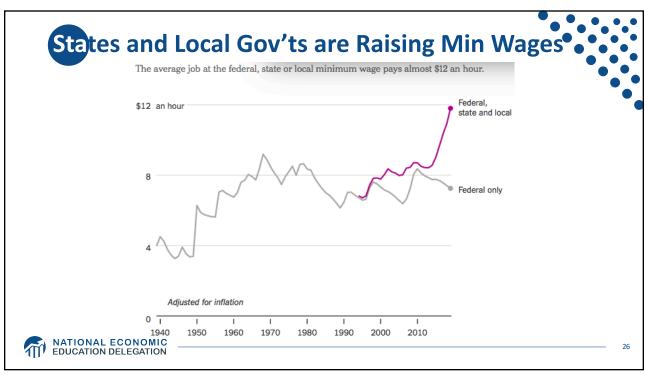


- Abolish a Federal minimum wage?
  - Argument in favor:
    - Cost of living differs across states.
  - Arguments against:
    - o Could result in very different living standards across states.
    - o Racial differences are a particular concern.
- 30% of labor force will already be under a \$15 min wage by 2025.
  - California, Connecticut, Illinois, Maryland, Massachusetts, New Jersey, New York



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- The minimum wage has been around since 1938.
  - The comprehensiveness of its coverage has steadily increased.
- The Federal minimum wage is currently \$7.25/hour.
  - Its level has fluctuated, both up and down in inflation adjusted terms.
    - o It is currently 41% below it's peak in the 1960s.
- There are perfectly valid arguments for and against it.
  - Economics is not currently able to provide a definitive answer.
  - Depends on the tradeoff between higher wages and employment.
- The textbook exposition (price up -> quantity down) is a gross simplification.
  - The reality of its evaluation is much more complicated.
- The FEDERAL minimum wage is waning in importance.
  - States and local governments are stepping in.
- Economists do not have a clear position or anything like consensus on the issue.
  - But the research is trending in the direction toward benefits (improved living standards) and away from direct costs (unemployment).

