

National Economic Education Delegation



Vision

 One day, the public discussion of policy issues will be grounded in an accurate perception of the underlying economic principles and data

Mission

 NEED unites the skills and knowledge of a vast network of professional economists to promote understanding of the economics of policy issues in the United States

NEED Presentations

- Are **nonpartisan** and intended to reflect the consensus of the economics profession



Credits and Disclaimer

- This slide deck was authored by:
 - Jon Haveman, Executive Director of NEED
- This slide deck was reviewed by:
 - Timothy Smeeding, University of Wisconsin
 - Robert Wright, Augustana University
- Disclaimer
 - NEED presentations are designed to be nonpartisan
 - It is, however, inevitable that the presenter will be asked for and will provide their own views
 - Such views are those of the presenter and not necessarily those of the National Economic Education Delegation (NEED)



3





- Measurement
- How does it happen?
- Does it matter?
- Is it a problem?
- · What to do about it



Income Inequality

• Definition:

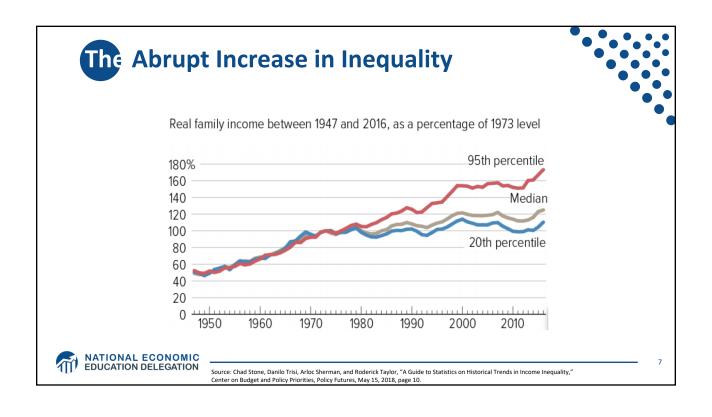
- The extent to which the distribution of income deviates from complete equality
- The dispersion of income throughout the economy

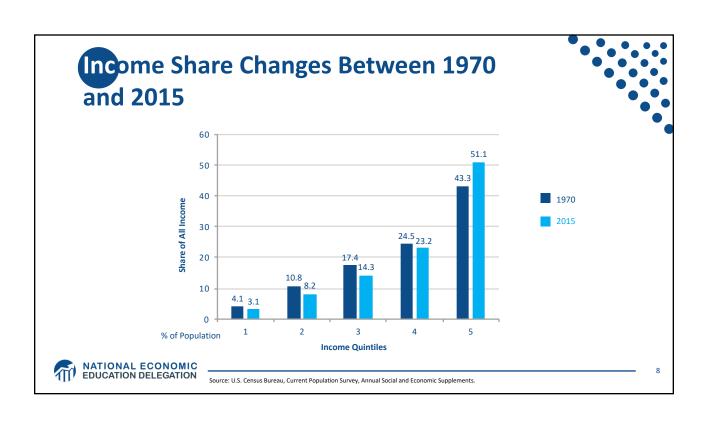


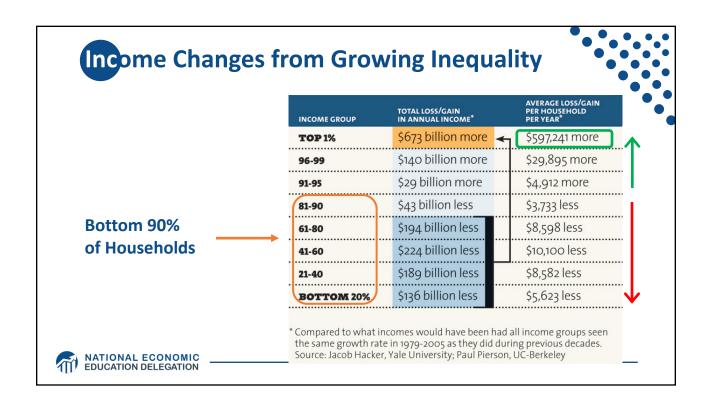


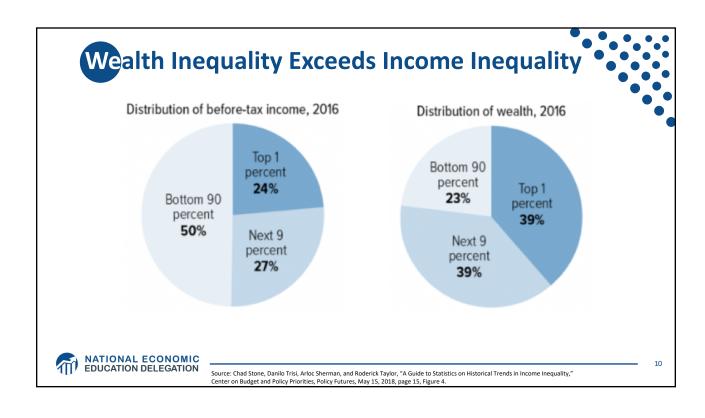
5

National Income Inequality: Share of Top 10% Stock Market Crash Housing Bubble Dot-com Bubble Dot-com Bubble Source: Piketty and Sauz, 2003 updated to 2015. Series based on pre-tax cash market income including realized capital gains and excluding government transfers.









Income and Wealth Inequality

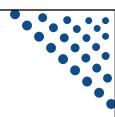




• US: 48.1% • CA: 49.0% • Marin: 52.5%



Where Does Inequality Come From?



Labor Characteristics

- Demographics
 - o Age distribution
- Personal Choices
 - o Educational attainment
 - o Effort
 - Priorities
 - Household composition
- Immigration

Market Forces

- Technology
- Changing demand patterns
- Competition for labor

Government Policy

- Market influence
- Redistribution



Government Policy and Inequality

- Market Influence: PREdistribution
 - Characteristics of labor
 - o Access to education
 - Effects on labor demand
 - Market regulation
 - Competition policy
 - Labor regulations
 - Minimum wage, overtime, health insurance, etc.

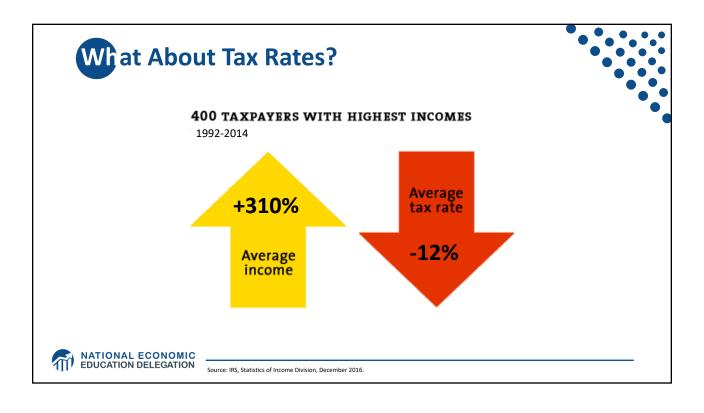
REdistribution

- Tax Rates
- Income support
 - o Direct aid
 - Food stamps



13

Tax and Transfer Programs and Inequality Thousands of Dollars 300 Transfers and Taxes 250 200 Transfers and Taxes 150 100 2014 50 Lowest Quintile Second Quintile Fourth Quintile Middle MATIONAL ECONOMIC EDUCATION DELEGATION 14 Source: U.S. Congressional Budget Office, "The Distribution of Household Income, 2014", Average Income Before and After Means-Tested Transfers and



Market Forces and Inequality



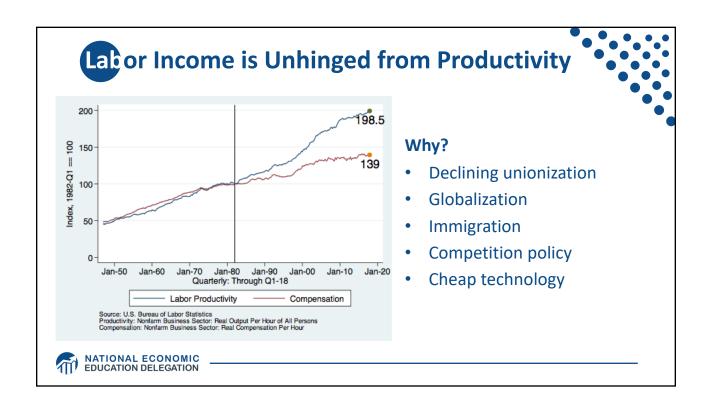
Changing demand patterns

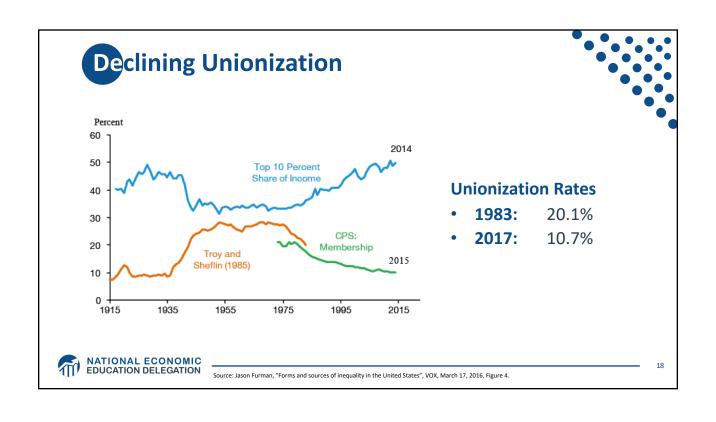
- Technology
- Globalization
- Industry composition
 - o PCs instead of typewriters
 - o Services instead of goods
 - o Professional services instead of personal services

Competition in labor markets

- Unionization
- Market concentration







Mechanisms for the Effects of Globalization



Merchandise trade

- Importing goods that are made with low-skilled workers and exporting goods that are made with high-skilled workers
 - Should lower the wages of unskilled relative to skilled, making the distribution of income less equal

Outsourcing

- Similar channel as with merchandise trade

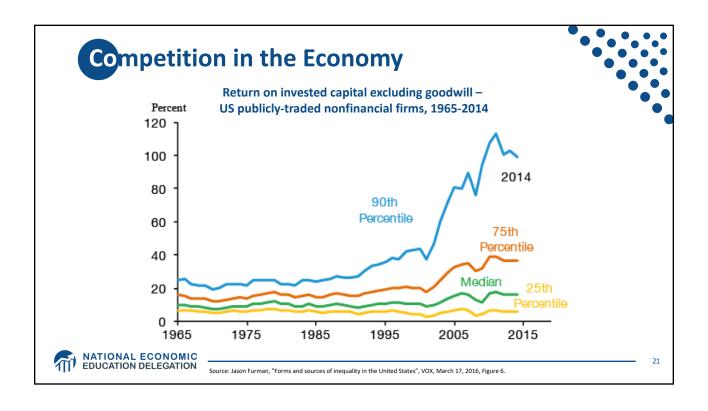
Trade in services

- US imports of middle-skill services: business and some professional services



19

NATIONAL ECONOMIC EDUCATION DELEGATION Source: Ping Xu, James C. Garand, and Ling Zhu, "How immigration makes income inequality worse in the U.S.", October, 2015, Figure 1.



Technological Change and Inequality



- Much of the technology adopted in the last 30 years has eliminated low-skill or low-wage jobs.
 - Computers, advanced manufacturing equipment, steel mini-mills, automation
- There is a "winner take all" aspect of the technology-driven economy.
 - This potentially favors a small group of individuals
- Both aspects increase inequality by increasing the rewards to:
 - Those with significant labor market skills
 - Owners over workers



Technology can Hurt Low Income Workers



Early on, technology was good to low income workers



Until it was bad for them....



23

A Modern Example: Uber & Lyft



- facilitates market power for owners
- Reduces bargaining power for labor
- Shifts costs of doing business onto labor

• Modern day Robber Barons?

- Ruthlessly absorbing as much income as they can
- Lack of regard for labor





Where Does Inequality Come From? Summary

- Labor characteristics
 - What do workers bring to the market?
- Market forces
 - How does the market value the labor characteristics?
- Government policies
 - PRE-distribution affecting markets
 - Redistribution affecting incomes



What is driving increasing inequality?



- Primary drivers:
 - Technology
 - Institutions
 - Globalization
- These drivers can also influence personal choices in ways that affect measured income inequality.
 - For example, educational choices or labor force participation



Why Does Inequality Matter?



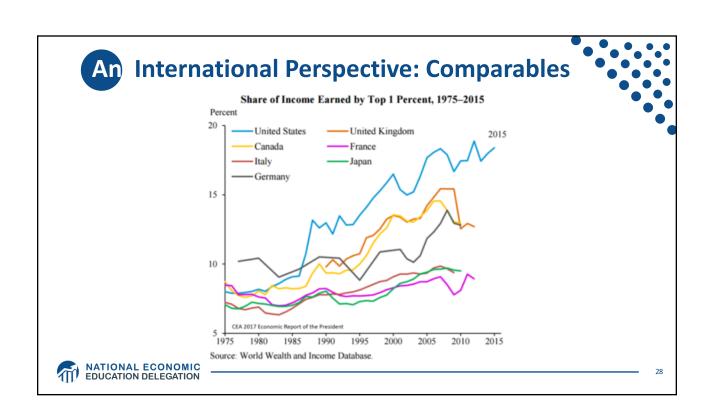
- Too little inequality can:
 - Reduce individual motivation
 - Slow economic growth

- Too much inequality can:
 - Slow growth
 - Reduce individual motivation
- Too much inequality may also:
 - Divide society
 - Distort political environment
 - Reduce political participation

- Reduce investments in public goods
 - Education
 - o Environmental protections







Addressing Inequality: Is It A Problem?



- Why it might be a problem.
 - Economic issues (Efficiency)
 - There is evidence that at some level, increased inequality slows economic growth.
 - o Or, inequality concentrates resources among investors.
 - Noneconomic issues (*Equity*)
 - Values, ethics and morals will drive individual evaluations of the level of inequality.
 - E.g., inequality is primarily a function of market outcomes, so should be left alone.
 - Or, a solid middle class is important for maintaining a civil society, which runs contrary to a high degree of inequality.
- Suppose you think it's a problem. How might it be addressed?



20

Addressing Inequality: Immediately Available Policy Solutions (1/2)



- Tax and transfer programs

PRE-distribution

- Strengthen labor unions
- Minimum wages
- Collective bargaining
- Other policies that favor labor over business owners





Addressing Inequality: Immediately Available Policy Solutions (2/2)

Other

- Reverse trends in market power

Locally

- Employment services: job training, interview skills, or assistance with day-to-day issues, such as child care
- Cognizance of the potential for technologies to affect worker/employer power dynamics
 - o Uber, Lyft, etc.



Addressing Inequality: Long Term



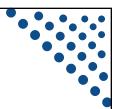
It's all about access to resources:

- Education, in particular
 - o Improve public education
 - o Reduce disparities in quality of public education
 - o Improve counseling in low-income schools
 - With respect to college paths to success and funding
- Investments are needed in early education, not later
 - Universal pre-K
 - o Upgrade quality of elementary schools in low-income areas





What to do About Inequality?



- Nothing?
- Redistribution?
- PRE-distribution?
- Access to resources?



Tension in Policy Solutions



- Is it possible to increase growth at the same time that you reduce income inequality?
 - Common refrain among some that government intervention in the economy is always and everywhere bad for growth.
- Possibly: expanding equality of access promotes the full utilization of resources.
 - Expanding equality of access requires resources likely from the well-to-do.



Summary

- Income inequality is clearly increasing.
 - The economy is clearly favoring owners of productive resources over labor
- The causes appear to be largely driven by:
 - The market technology, competition, and trade
 - Changing institutions
- Open questions are:
 - To act or not to act?
 - If so, how?



