### National Economic Education Delegation



#### Vision

- One day, the public discussion of policy issues will be grounded in an accurate perception of the underlying economic principles and data.

#### Mission

- NEED unites the skills and knowledge of a vast network of professional economists to promote understanding of the economics of policy issues in the United States.

#### NEED Presentations

- Are **nonpartisan** and intended to reflect the consensus of the economics profession.







**Alan V. Deardorff University of Michigan** 

For presentation to the Economic Dinner Group Ann Arbor, MI March 18, 2019



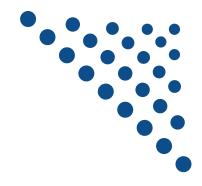






- Features of Michigan's Trade
- President Trump's 2018 Trade Actions
  - Trade War
    - Solar Panels and Washing Machines
    - Steel and Aluminum
    - Cars (threat)
    - o China
  - Free Trade Agreements
    - Korea US Trade Agreement Amended
    - NAFTA → USMCA





## Features of Michigan's Trade





### Features of Michigan's Trade



#### Michigan

- Trades more than most states
- Mostly exports and imports cars and car parts
- Trades most with Canada and Mexico









By Value, \$bil.			
1	California	613	
2	Texas	528	
3	New York	205	
4	Illinois	201	
5	Michigan	200	
6	New Jersey	147	
7	Florida	130	
8	Georgia	129	
9	Washington	126	
10	Pennsylvania	122	

By Average* Rank		
1	Michigan	
2	Texas	
3	Louisiana	
4	Illinois	
5	Kentucky	
6	Tennessee	
7	New Jersey	
8	Indiana	
9	South Carolina	
10	California	

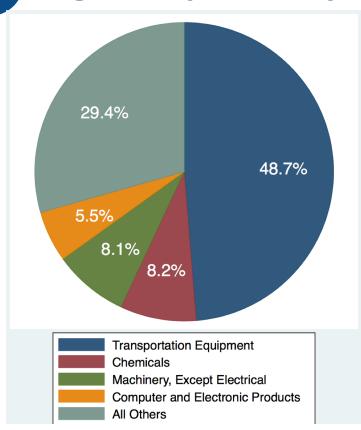
Per GDP		
1	Louisiana	40.1
2	Michigan	39.3
3	Kentucky	38.5
4	Texas	32.1
5	Tennessee	32.1
6	South Carolina	31.4
7	Indiana	26.2
8	Illinois	24.5
9	New Jersey	24.4
10	Washington	24.1

\*Weighted average, with weights 1/3 on Value and 2/3 on Per GDP





Michigan Exports, by Product: 2017



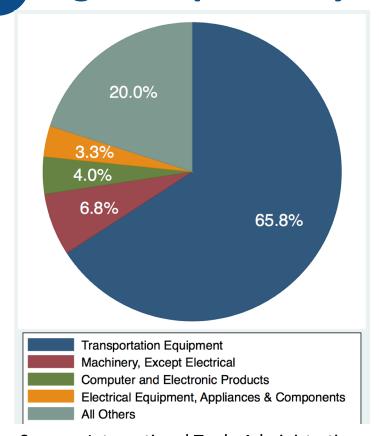
Product	Value (\$ B)
Transportation Equipment	\$29.2
Chemicals	\$4.9
Machinery, Except Electrical	\$4.9
Computer and Electronic Products	\$3.3
All Others	\$17.6
Grand Total	\$59.9

Source: International Trade Administration





Michigan Imports, by Product: 2017



Product	Value (\$ B)
Transportation Equipment	\$92.3
Machinery, Except Electrical	\$9.5
Computer and Electronic Products	\$5.6
Electrical Equipment, Appliances & Components	\$4.7
All Others	\$28.1
Grand Total	\$140.2

Source: International Trade Administration





### Michigan's Rank among States in 2017 Trade with



North America	Value (\$)	Per GDP
Exports	3	2
Imports	2	1

China	Value (\$)	Per GDP
Exports	9	11
Imports	14	20

Europe	Value (\$)	Per GDP	
Exports	18	22	
Imports	13	13	

Compare: Michigan's rank by GDP: #14

Source: International Trade Administration

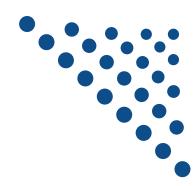












#### Most were tariffs on imports

- Levied by US on imports from others
- Levied by others (in retaliation) on US exports

#### Normal effects of tariffs

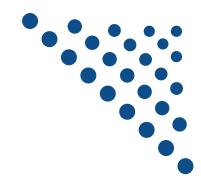
- Raise prices for importers
- Lower prices for exporters
- Cause substitution
  - To other products
  - To other countries (if pot on all)



Two recent studies of the 2018 Trade War found that exporter prices did not fall.







These slides will list only actions actually done.

Most had plans and threats announced in the days and weeks beforehand.







- Jan 22, 2018: Safeguard tariffs
  - 30% on solar panels
  - 50% on washing machines









#### • Who benefits?

- Whirlpool, Benton Harbor, MI, which requested the tariffs
  - Whirlpool brands include Amana, Maytag, & more
- Other US manufacturers, such as GE, Electrolux and Frigidaire (Swedish), Equator, Speed Queen
- In 2017, Samsung and LG announced plans to build factories in South Carolina and Tennessee

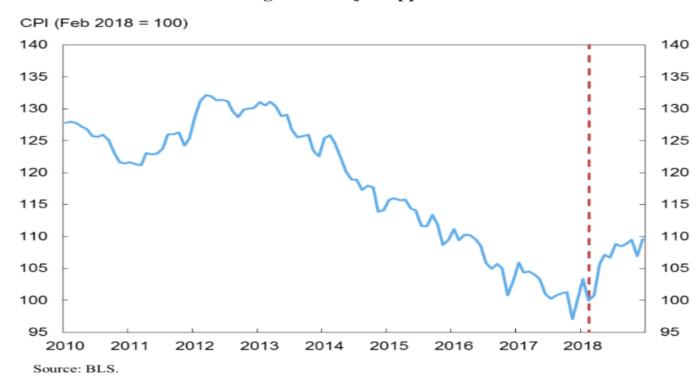


#### •Who is hurt?

- Consumers
  - US appliance prices (I don't have washing machines alone) rose 8.1% over the 12 months to Nov 2018



Figure 2: Major Appliance CPI



Source: Amiti, Redding, and Weinstein, "The Impact of the 2018 Trade War on U.S. Prices and Welfare," CEPR Discussion Paper DP13564, March 1, 2019.





## Tariffs on Steel and Aluminum



- Jan 22, 2018: Safeguard tariffs
- Mar 1, 2018: Announces "national-security" tariffs on steel and aluminum
  - 25% on steel, 10% on aluminum
  - Announced for all countries
    - Some delayed (EU, Canada Mexico)
    - Others later exempted (S. Korea)





### Tariffs on Steel and Aluminum



#### Responses to metals tariffs

- Retaliation by China, EU, Canada, & others
- WTO disputes
  - May-Aug: Complaints filed <u>against</u> US
  - ° Jul: Complaints filed by US





### Tariffs on Steel and Aluminum



#### •Who benefits?

- US producers of steel and aluminum
  - Steel: AISI lists 12 producers in Michigan
  - Aluminum: Thomas lists 76 suppliers in Michigan





#### **Steel Produced in Michigan**

AISI MEMBER FACILITIES 12

JOBS GENERATED 7,291

TOTAL JOBS SUPPORTED

BY THE STEEL INDUSTRY 49,600\*

**POPULATION** 9,895,622

GOVERNOR Rick Snyder (R)

SENATORS Debbie Stabenow (D)

Gary Peters (D)

\* Both steel and supported Sources: BLS, 2015; Economic Impacts Report, 2012

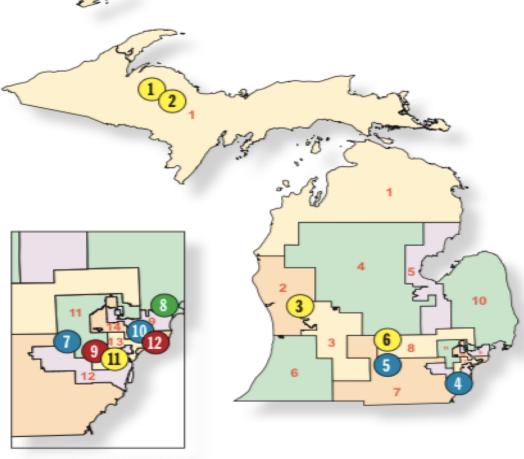
Raw Steel Facility

Steel Mill Products

Other Manufacturing/Mill Services

Tech/R&D Facility

Member HQ



Greater Detroit Area Districts

### Tariffs on Steel and Aluminum



#### •Who is hurt?

- US users of steel and aluminum pay higher prices
  - Most obviously the car companies but many others

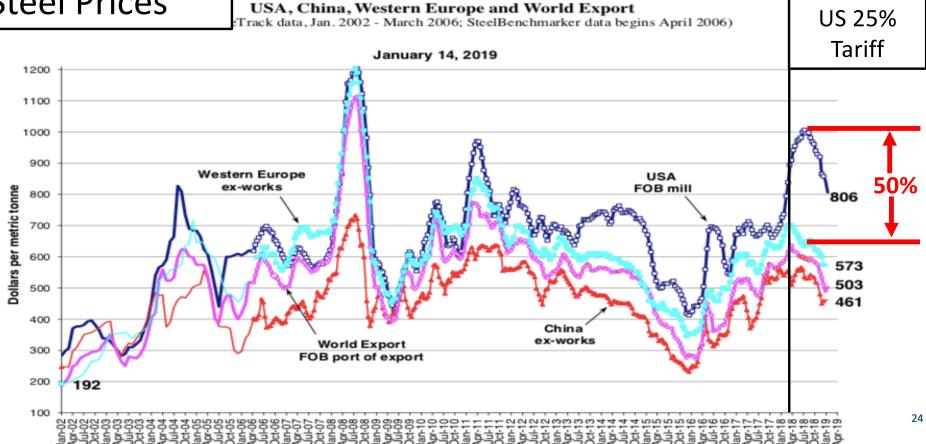


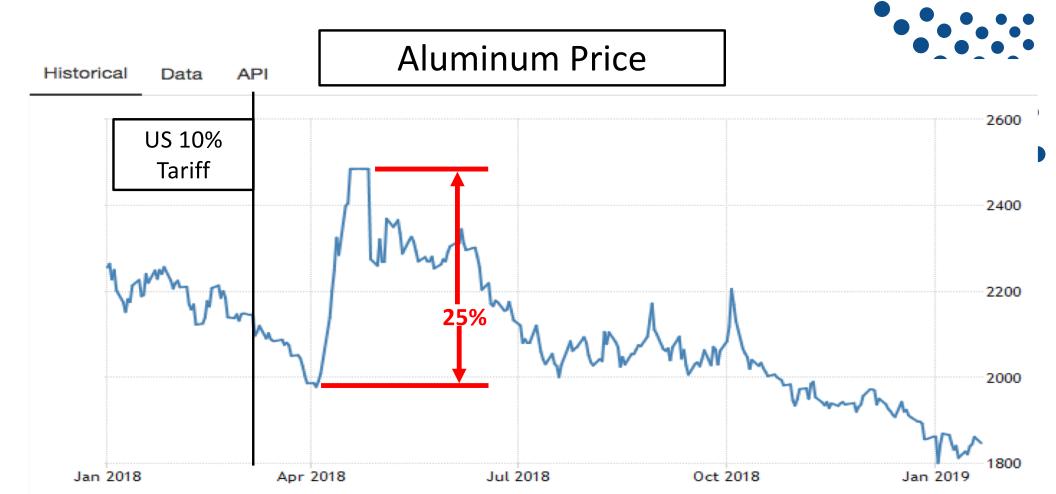




#### **Steel Prices**

#### SteelBenchmarker<sup>TM</sup> HRB Price

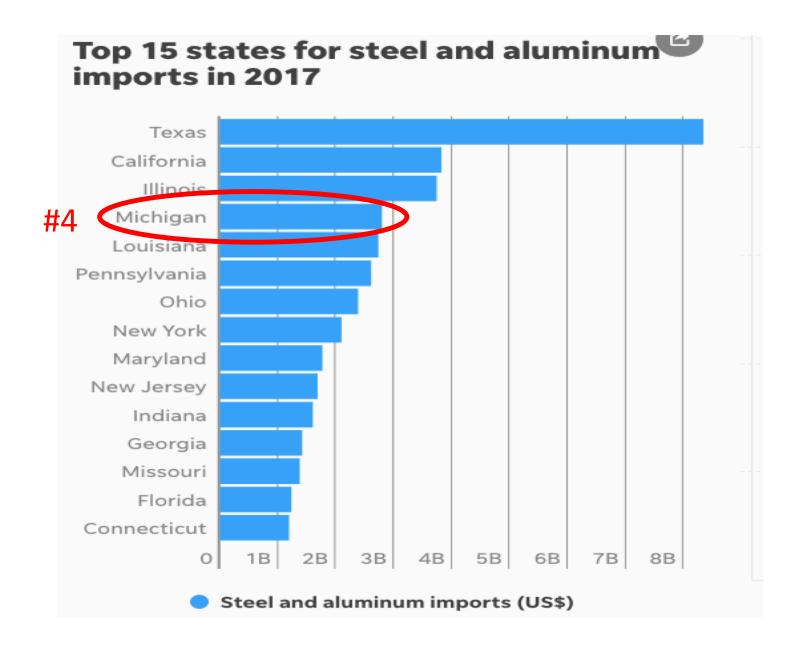


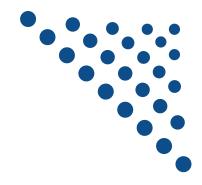






SOURCE: TRADINGECONOMICS.COM | OTC

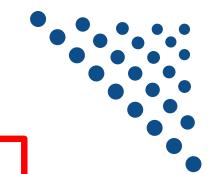








## Trump's Trade Actions



- Jan 22, 2018: Safeguard tariffs
- Mar 1, 2018: Announces tariffs on steel and aluminum
- May 23, 2018: Initiates Commerce Dept National Security investigation of car and car part imports



#### •Who would benefit?

- US car companies?
  - Most (e.g., GM) are opposed
  - But I can't find objection from Ford
- US auto workers?
  - UAW has spoken in favor of "target measures" with with understanding that broad tariffs or quotas "could cause harm" including "mass lay-offs for American workers."







#### •Who would be hurt?

- Most car companies, including GM
- US car buyers





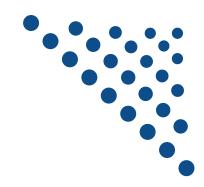
#### **Estimated Effects on Car Sales and Prices of 25% Tariff**

	Sales	Average Price Increases (\$/unit) on vehicles sold in US		
Tariff on:	impact (units)	All	US- assembled	Imported
All imports	-2.0 M	\$4,400	\$2,270	\$6,875
Canada & Mexico exempted	−1.2 M	2,450	1,135	3,980

Source: Center for Automotive Research





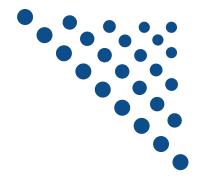


#### • Where we stand:

- Commerce Dept. report was due Feb 17
- FT Jan 22: "president was leaning towards slapping tariffs on automotive imports, in the hope of forcing Brussels to further open the EU market to American farm products."
- Report has not yet been released











### Trump's Trade Actions

- nd
- Mar 1, 2018: Announces tariffs on steel and aluminum
- May 23, 2018: Initiates Commerce Dept investigation of car and car part imports
- Jul 6, 2018: First tariffs on China, \$34 billion
  - On \$34 billion of China exports to US
  - Based on unfair trade practices in intellectual property (IP)







- Concerns about China's IP practices pre-existed Trump
  - Theft of technology secrets
  - Forcing investors in China into joint ventures and sharing technology
- Prior to Trump, complaints had been voiced by US and EU, but nothing had been done
- US initiated investigation under Section 301 of US trade law (unfair trade practices)
  - Aug 18, 2017: Investigation initiated
  - Mar 22, 2018: Report finds unfair trade and recommends tariffs
- Since then, Trump has announced and then implemented multiple rounds of tariffs





### Trump's Trade Actions

- Mar 1, 2018: Announces tariffs on steel and aluminum
- May 23, 2018: Initiates Commerce Dept investigation of car and car part imports
- Jul 6, 2018: First tariffs on China, \$34 billion
- Aug 23, 2018: Second tariffs on China, \$16
   billion
- Sep 24, 2018: Third tariffs on China, \$200 billion









#### This is a "Trade War": Tariffs and retaliation

- US tariffs on \$34 billion Jul 6 were matched that day by China tariffs on \$34 billion of US exports
- US tariffs on \$16 billion Aug 23 were matched that day by China tariffs on \$16 billion of US exports
- US tariffs on \$200 billion Sep 24 were less-thanmatched by China on \$60 billion of US exports
- Trump has said he'll use tariffs on still more (\$267 billion), approaching <u>all</u> of China's exports to US







### • What's the point?

- To get China to stop its IP practices?
- To reduce the US bilateral trade deficit with China?
- To stop China's rise as an economy and as a world power?

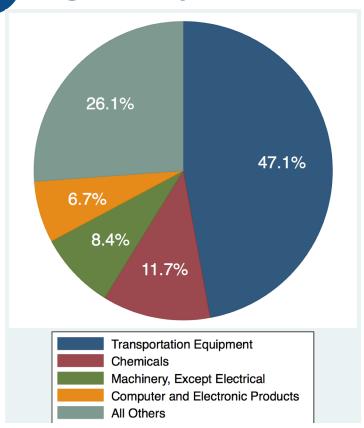
#### • Who will "win"?

- Nobody! Everybody loses from tariffs
- Trump says it's "easy to win" because he measures success from trade deficit





Michigan Exports to China, by Product: 2017

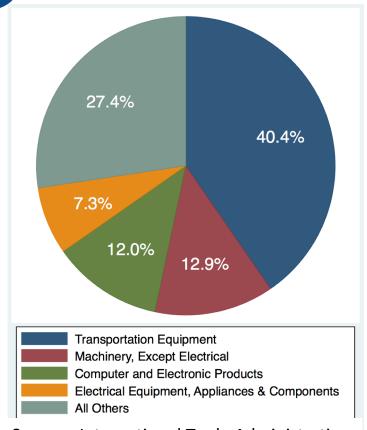


Product	Value (\$ B)
Transportation Equipment	\$1.7
Chemicals	\$0.4
Machinery, Except Electrical	\$0.3
Computer and Electronic Products	\$0.2
All Others	\$1.0
Grand Total	\$3.7

Source: International Trade Administration



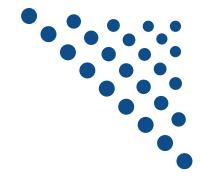
Michigan Imports from China, by Product: 2017



Product	Value (\$ B)
Transportation Equipment	\$3.9
Machinery, Except Electrical	\$1.2
Computer and Electronic Products	\$1.1
Electrical Equipment, Appliances & Components	\$0.7
All Others	\$2.6
Grand Total	\$9.6

Source: International Trade Administration

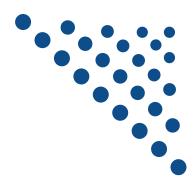




## Trade War







#### Overall Effects of the 2018 Trade War

- US average tariffs rose, in 6 waves
- Prices of imports in US rose
- Quantity of imports fell
- Number of imported varieties fell

Source: Amiti, Redding, and Weinstein, "The Impact of the 2018 Trade War on U.S. Prices and Welfare," CEPR Discussion Paper DP13564, March 1, 2019.

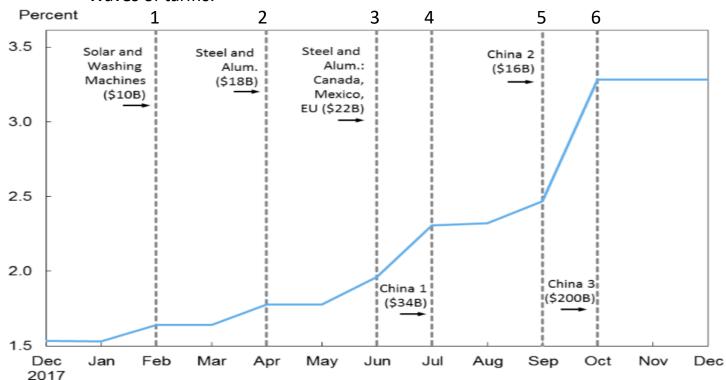


## Trade War



Waves of tariffs:

Figure 1: Average Tariff Rates

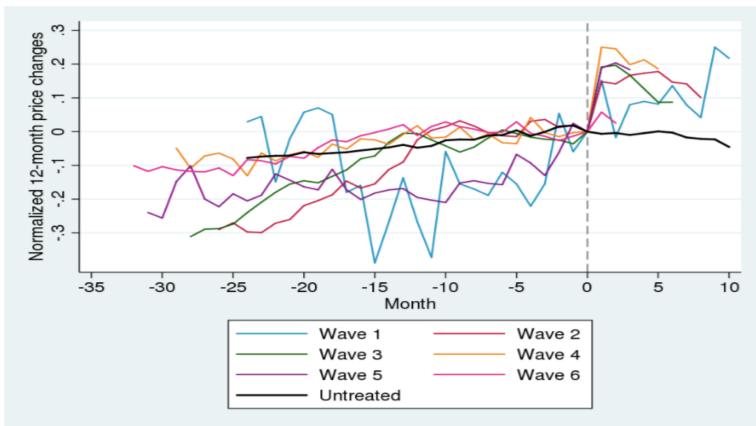


Source: US Census Bureau; USTR; USITC; authors' calculations.



## Trade War

Figure 3: 12-month Proportional Change in Import Prices by Tariff Wave









#### Effects of the 2018 Trade War

- Effects varied across US
  - US tariffs hit Michigan, hard
  - oForeign tariffs did not hit Michigan hard
  - oReal wages fell most not in Michigan

Source: Fajgelbaum, Goldberg, Kennedy, and Khandelwal, "The Return to Protectionism," March 3, 2019.

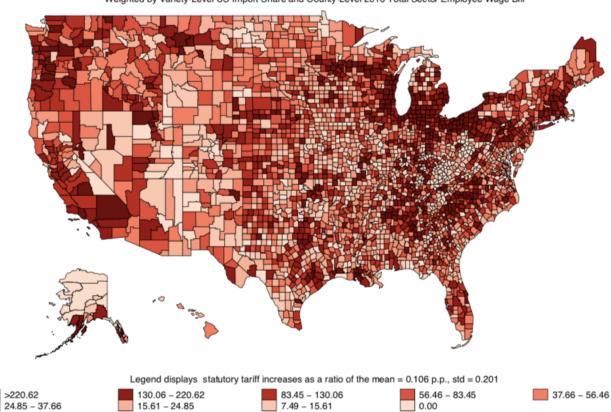






#### **US Tariff Increases on US Imports**

Weighted by Variety-Level US Import Share and County-Level 2016 Total Sector Employee Wage Bill



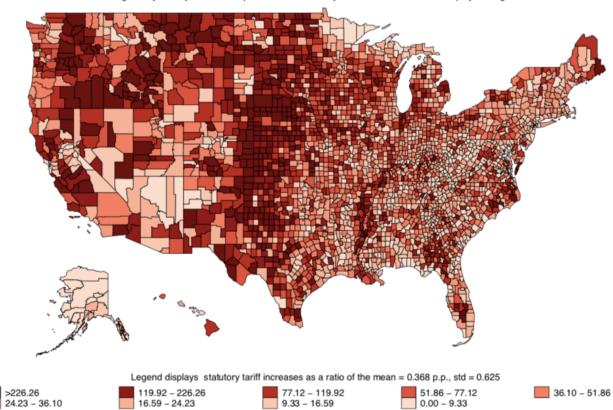






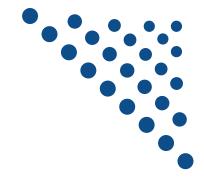
#### Foreign Tariff Increases on US Exports

Weighted by Variety-Level US Export Share and County-Level 2016 Total Sector Employee Wage Bill









## NAFTA -> USMCA



## Trump's Trade Actions

- Aug 23, 2018: Second tariffs on China, \$16 billion
- Sep 24, 2018: Third tariffs on China, \$200 billion
- Sep 24, 2018: Amended KORUS signed
- Sep 30, 2018: USMCA agreed
  - NAFTA renegotiation had completed previously with Mexico
  - Now Canada signed on, and name changed (by Trump) to USMCA
  - USMCA: U.S.-Mexico-Canada Trade Agreement





#### NAFTA is

- Free Trade Agreement (FTA)
  - Zero tariffs on goods traded by US, Canada, Mexico
  - Only if they satisfy Rules of Origin (ROOs)
- Additional provisions regarding many things
  - Services trade
  - Foreign direct investment
  - Intellectual property rights
  - Dispute settlement
  - o Government procurement







## USMCA will be (if approved)

- FTA with stricter ROOs
- Some changes in NAFTA's additional provisions
- New rules for environment, labor, financial services, digital trade
- Weakening of Canada's dairy barriers
- Discouragement of trade with China
- Provision for renegotiation (sunset)







- Most important for Michigan: Tighter ROOs for cars and car parts
  - North American content increased from 62.5% to 75%
    - Intended to reduce inputs from outside N. America, likely benefiting Mexico
  - New requirement that 40-45% of content must be from labor paid \$16/hr or more (but does not rise with inflation)
    - Intended to reduce inputs from low-wage Mexico, benefiting US and Canada





## Effects of tighter ROOs

- If ROOs are
  - Satisfied: Higher costs of production
  - Not satisfied: Tariffs on traded inputs and final products
- Either way
  - Prices rise
  - Demand falls
  - Products become less competitive internationally
- Effects on demands for labor ambiguous throughout



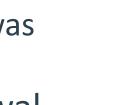




#### Will USMCA be ratified?

- Needs ratification in all three countries
- In US, there are problems
  - Democrats want changes
    - Stronger enforcement of labor provisions
    - Remove tariffs on steel and aluminum
  - Approval requires a report from USITC, which was delayed by government shutdown
- Trump threatens to issue six-month withdrawal notice from NAFTA



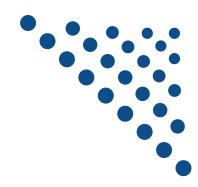






# Conclusion





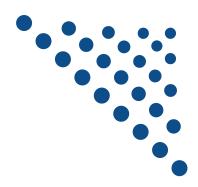
## Trump's trade actions in 2018

- In all states, but especially Michigan
  - Raise prices to consumers
  - Raise costs to producers
- Alienate other countries





## Conclusion



#### • May they serve any purpose?

- Not to reduce trade deficit(s)
  - Tariffs may reduce both exports and imports
  - They do <u>not</u> change overall trade balance
  - oMar 6, 2019, NYT:
    - "The United States trade deficit in goods ballooned to its largest level in history, reaching \$891.3 billion in 2018, despite President Trump's repeated promise to reduce that figure."









### • May they serve any purpose?

- Perhaps to motivate other countries to change policies for the better
  - ○US is negotiating with
    - China, to change their IP policies and increase imports from US
    - EU to open to more imports of agricultural goods from US









## **Any Questions?**

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